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April 27, 2015

U.S. Department of the Interior,
Bureau of Safety & Environmental Enforcement
Office of the Director
1849 C Street NW, Mail Stop DE5438
Washington, DC 20240

Re: Docket No. BSEE-2015-0002: *Oil and Gas and Sulphur Operations in the Outer Continental Shelf—Blowout Preventer Systems and Well Control* - Request for Extension of Comment Period

Via electronic submission to: <http://www.regulations.gov/>

Director Salerno:

I am requesting an extension of an additional 120 days to the comment period associated with the Notice of Proposed Rulemaking referenced above. I am a 37 year veteran Gulf of Mexico drilling operations and presently I serve as a drilling superintendent for a large Independent O+G operator based out of Lafayette, LA. Our company is presently going through the proposed changes and composing input that will be compiled from our highly experienced staff of engineers and individuals involved in technical operations in the OCS waters. We concur with the agency's assessment of its significance that this rule "*represents one of the most substantial rulemakings in the history of the BSEE and its predecessor organizations.*"ⁱ The breadth and complexity of the rule is also reflected in the fact that the rule took four years for BSEE to write and another four plus months for the Office of Management and Budget to complete its procedural review required prior to its publication in the Federal Register.

An extension is necessary to allow the affected Industry the sufficient time needed to review the vast number of new and comprehensive requirements affecting multiple systems critical to well control operations proposed in this rulemaking so that informed and thoughtful input can be provided. It is therefore critical for a rule of this nature to undergo robust assessment of the potential impacts and feasibility of implementation. Unintended consequences of this proposed rulemaking could be significant, thus thoughtful consideration of each element is required to help ensure the intent of the regulation is achieved. In addition to reviewing the proposed regulatory action, BSEE has posed over 50 questions to Industry, seeking input on critical matters under consideration, including technology requirements that currently do not exist (e.g., requirement for "*technology capable of severing any components of the drill string (excluding drill bits)*"ⁱⁱ as well as input on expanding of the proposed rule to cover operations beyond that currently being considered (e.g., RTM being "*required for all well operations, including shallow water shelf operations*;"ⁱⁱⁱ and, applying "*source control and containment requirements...to wells drilled in shallow water*"^{iv}). While the preamble of the rule may be viewed in its intent to serve as explanatory in nature, considerations posed in the preamble may in fact become requirements in the final rule if the Agency determines it receives substantial comments in support. The Agency noted, in its comments issued with the release of the proposed rule, its desire to implement the rule with severing capability of the BOP as a requirement. It is therefore critical that adequate



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time be afforded Industry to thoughtfully respond to the Agency's request for information and feedback.

I understand that it is the intent of several of the industry organizations, public and private companies, and many individuals to undertake a thorough and comprehensive technical review and submit comments that will significantly aid in the creation of a robust and effective well control rule. The industry is committed to safe operations and supports effective regulations that will improve the performance of blowout preventer systems and well control operations. There is no doubt that with the level of interests from highly experienced personnel in the O+G offshore industry, and the effort that is ongoing to review and compose a response that these comments will be of significant value to BSEE. However, an extension is necessary to allow adequate time to conduct a review that leverages Industry's expertise in each of the many areas touched by this proposed rule.

I respectfully submit my request for an extension of the comment period of 120 days as a private citizen who has personally exhibited nearly 4 decades of prudent supervision on drilling rigs from 12 feet of water to 7200 feet of water in Gulf of Mexico operations and far beyond. I'm proud to add that in 2010 I was part of a team who was awarded the MMS Offshore Leadership Award (OLA) for our work in safety. Limiting the time required for a complete and thorough review will likely lead to a rule that has unintended consequences and compromise the Agency's efforts to achieve its stated objectives.

Respectfully submitted,

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ⁱ Federal Register / Vol. 80, No. 74 / Friday, April 17, 2015 / Proposed Rules, page 21506

ⁱⁱ Ibid, page 21529

ⁱⁱⁱ Ibid, page 21520

^{iv} Ibid, page 21516